

WEST VIRGINIA COMMUNITY CORRECTIONS ACT

July 1, 2024 – June 30, 2025

ANNUAL REPORT

Submitted by:

**WV Division of Administrative Services
Justice and Community Services
Section 1124 Smith Street, Suite 3100
Charleston, West Virginia 25301-1323**

**Contact: Bradley R. Bailey
Assistant Director
304-352-0217 | bradley.r.bailey@wv.gov**

Table of Contents

Introduction	3
Administration and Staffing	3
Collection and Expenditure Summary	5
Summary of Activities.....	7
Common Offenses for Admission.....	8
Common Services Provided.....	8
Level of Service/Case Management Inventory	9
Martin J. Gaughan Award for Excellence in Community Corrections	10
Map 1.1 – FY 2025 Funded Initiatives.....	11

Introduction

As a requirement of the West Virginia Community Corrections Act, an annual report must be submitted by the Governor's Committee on Crime, Delinquency and Correction (GCCDC). This report includes activities for the previous year, an accounting of fees collected, and funds disbursed from the special revenue account.

The goal of the Community Corrections Act is to provide a means for communities to develop, establish and maintain community-based corrections programs to provide the judicial system with sentencing alternatives for offenders who may require less institutional custody. Specific objectives related to the Community Corrections Act are as follows:

1. Flexibility and involvement in responding to crime at the community level.
2. Effective protection of society and efficiency in the delivery of correctional services.
3. Operate programs specifically designed to meet the needs of offenders.
4. Sentencing alternatives to reduce recidivism.
5. Community based programs to address local criminal justice needs.
6. Ensure space is available in regional jails and correctional facilities for offenders deemed to be most dangerous.
7. Promote accountability of offenders to their community.

Administration and Staffing

The West Virginia Community Corrections Subcommittee provides policy direction and funding decisions to the Justice and Community Services (JCS) Section of the West Virginia Division of Administrative Services (DAS). It provides assurance that the State is meeting the standards outlined in the West Virginia Community Corrections Act. Specific duties include:

1. Promulgate rules for funding recommendations, standards for approval of programs and reporting requirements, fee adjustments, and carrying out the purpose and intent of the Act.
2. Provide funding for approved programs, as available.
3. Maintain records of community corrections programs.
4. Assist in securing funding from other sources.

The members of the Community Corrections Subcommittee are appointed according to statute. The members of the Community Corrections Subcommittee include:

Robert E. Wilkinson, Chair
Attorney-at-Law

Lance Yardley
Deputy Commissioner
West Virginia Division of Corrections and Rehabilitation

Marvin C. Plumley
Assistant Commissioner
West Virginia Division of Corrections and Rehabilitation

Misty D. Adams
Director of Offender Services
West Virginia Division of Corrections and Rehabilitation

Tonia Thomas
Team Coordinator
West Virginia Coalition Against Domestic Violence

Samuel "Raymie" White
Legal Services Coordinator
West Virginia Coalition Against Domestic Violence

Christina R. Mullins
Deputy Secretary of Mental Health & Substance Use Disorders
West Virginia Department of Human Services

Chuck Zerkle
Sheriff
Cabell County, West Virginia

David Blair Couch
President
Wood County Commission

Brian K. Cochran
Prosecuting Attorney
Mercer County Commission

Brett M. Ferro
Chief Public Defender
2nd Judicial Circuit

Joseph Armstrong
 Administrative Director
 Supreme Court of Appeals of West Virginia

The Honorable James J. Rowe
 Senior Status Circuit Judge
 Supreme Court of Appeals of West Virginia

Kaylee Dickenson
 State Drug Court Coordinator
 Supreme Court of Appeals of West Virginia

The JCS Section has been assigned to staff and administer the Community Corrections Fund and to fulfill the requirements of the Community Corrections Act. Staff members are responsible for administering grant funds, providing technical assistance to communities, and education to the courts regarding fees to be collected pursuant to the West Virginia Code.

Collection and Expenditure Summary

A total of \$1,152,262.35 was collected during State Fiscal Year (FY) 2025. Figure 1.1 shows the collections by month for FY 2025, beginning July 2024. Figure 1.2 documents the total collections received from FY 2003 through FY 2025. Collections have fluctuated over the last several years and this can be attributed to a number of issues within each individual county. Funds collected during FY 2024 were awarded for the FY 2025 grant funding cycle, which began on July 1, 2024, and concluded on June 30, 2025.

Community Corrections Collections Fiscal Year 2025 Overview	
July 2024	\$77,639.89
August 2024	\$106,218.36
September 2024	\$90,301.34
October 2024	\$89,882.48
November 2024	\$90,533.85
December 2024	\$73,006.88
January 2025	\$73,432.91
February 2025	\$80,267.26
March 2025	\$112,693.24
April 2025	\$139,939.40
May 2025	\$109,098.19
June 2025	\$109,248.55

Figure 1.1 – FY 2025 Collections Overview

Community Corrections Collections Fiscal Year 2003 – 2025	
FY 2003	\$401,291.19
FY 2004	\$525,000.00
FY 2005	\$650,000.00
FY 2006	\$650,411.00
FY 2007	\$1,450,693.72
FY 2008	\$1,828,816.71
FY 2009	\$1,840,733.36
FY 2010	\$1,752,387.92
FY 2011	\$1,743,294.08
FY 2012	\$1,736,411.44
FY 2013	\$1,578,000.32
FY 2014	\$1,630,798.20
FY 2015	\$1,602,423.60
FY 2016	\$1,572,446.14
FY 2017	\$1,364,401.06
FY 2018	\$1,392,752.02
FY 2019	\$1,407,842.15
FY 2020	\$1,199,915.14
FY 2021	\$1,177,611.76
FY 2022	\$1,146,495.67
FY 2023	\$1,098,035.27
FY 2024	\$1,118,215.89
FY 2025	\$1,152,262.35

Figure 1.2 – Summary of Collections

Using FY 2024 collections and a general revenue appropriation by the Governor and Legislature, the Community Corrections Subcommittee awarded funds to thirty (30) community corrections programs. Localities which received funding were:

- ↺ Berkeley County Council - \$244,000.00
- ↺ Doddridge County Commission - \$52,500.00
- ↺ Fayette County Commission - \$196,280.00
- ↺ Greenbrier County Commission - \$270,000.00
- ↺ Hampshire County Commission - \$190,000.00
- ↺ Harrison County Commission - \$100,000.00
- ↺ Jefferson County Commission - \$155,000.00
- ↺ Kanawha County Commission - \$155,000.00
- ↺ Logan County Commission - \$475,000.00
- ↺ Marion County Commission - \$120,000.00
- ↺ Marshall County Commission - \$300,000.00
- ↺ Mason County Commission - \$134,522.00
- ↺ McDowell County Commission - \$150,000.00
- ↺ Mercer County Commission - \$287,500.00
- ↺ Mineral County Commission - \$190,000.00

- ↵ Monongalia County Commission - \$197,893.00
- ↵ Morgan County Commission - \$120,000.00
- ↵ Nicholas County Commission - \$109,619.00
- ↵ Pocahontas County Commission - \$51,000.00
- ↵ Preston County Commission - \$100,000.00
- ↵ Putnam County Commission - \$130,000.00
- ↵ Raleigh County Commission - \$192,277.00
- ↵ Randolph County Commission - \$100,000.00
- ↵ Summers County Commission - \$161,962.00
- ↵ Taylor County Commission - \$120,000.00
- ↵ Tucker County Commission - \$168,000.00
- ↵ Upshur County Commission - \$161,500.00
- ↵ Wayne County Commission - \$450,000.00
- ↵ Wood County Commission - \$320,500.00
- ↵ Wyoming County Commission - \$130,000.00

Figure 1.3 below summarizes the total award allocations from FY 2010 through FY 2025.

Community Correction Awards Fiscal Year 2010 – 2025	
FY 2010	\$5,146,248.00
FY 2011	\$5,261,504.00
FY 2012	\$6,791,353.66
FY 2013	\$6,381,938.00
FY 2014	\$6,499,079.00
FY 2015	\$6,613,774.00
FY 2016	\$6,311,801.00
FY 2017	\$5,445,808.00
FY 2018	\$5,700,000.00
FY 2019	\$5,427,500.00
FY 2020	\$5,417,239.00
FY 2021	\$5,417,239.00
FY 2022	\$5,417,239.00
FY 2023	\$5,417,061.00
FY 2024	\$5,472,061.00
FY 2025	\$5,532,553.00

Figure 1.3 – Summary of Awards

Summary of Activities

From July 1, 2024, through June 30, 2025, funding was provided to support thirty (30) local community corrections programs. Many programs have taken on more of a “regional” approach when providing services. As a result, the community correction programs provided services to forty-nine (49) counties in West Virginia. Map 1.1 below illustrates the counties that received services during this time frame.

Common Offenses for Admission

The most common offenses for those admitted to local community correction programs include:

- Drug-related offenses, such as possession and/or manufacturing of a controlled substance
- Larceny
- Embezzlement, Fraudulent Schemes, and Forgery
- Driving Under the Influence
- Domestic Battery
- Property Crimes (e.g., Destruction of Property, Breaking and Entering)
- Public Intoxication
- Fleeing/Obstructing an Officer

If additional funds were made available, more counties could provide community corrections services. In addition, established programs would be able to create more re-entry services for parolees in the state.

Common Services Provided

- Substance Abuse/Addiction Counseling
 - Relapse Prevention
 - Alcoholics Anonymous
 - Problem Gamblers Counseling
 - Narcotics Anonymous
 - Dual Diagnosis Treatment (mental health and substance abuse)
 - Sober Parenting
 - Family and Marital Counseling
- Batterer's Intervention Prevention Program (BIPPs)
- Domestic Violence Education
- Anger Management
- GED/Adult Basic Education Classes
- Job Training/Placement
- Computer Literacy Classes
- Life Skills Classes
- Financial Budgeting Classes
- Healthy Living Skills
- Smoking Prevention Programs
- Drug Screening/Observation
- Transportation
- Case Management
- Electronic Monitoring
- Services for Adult Drug Court Participants

Some programs provide more specific services such as:

- Pre-Sentence Assessments
- Re-Entry Services
- Faith-Based Support Groups
- Women's Issues
- Youthful Offender Programs (ages 18-24)
- Services for Parolees
- College level courses
- Peer Recovery Support Services
- Services for Juvenile Drug Court Participants
- Services for Family Treatment Court Participants
- Services for Military Service Members Court Participants

The majority of community corrections programs also provide community service assignments to their offenders as a way to give back to the community in which they committed their offense. Below is a list of the types of community service projects that have given back to their communities:

- Litter Pick-up (with their county's Solid Waste Division)
- Election set up and clean up
- Volunteer work at local nursing homes
- Snow removal
- Landscaping/Lawn care for local government offices
- Building renovations (by skilled workers in the program)

Level of Service/Case Management Inventory

Pursuant to West Virginia State Code and the Community Corrections Program Guidelines, all programs shall utilize a research-based intake and risk/needs assessment tool that addresses the following: drug and alcohol screening, criminal history, know associates, community support system, education needs, treatment needs, mental health needs, and substance abuse history. The Community Corrections Subcommittee of the Governor's Committee on Crime, Delinquency and Correction has approved and requires the use of the Level of Service/Case Management Inventory (LS/CMI) for all community corrections programs funded by West Virginia Community Corrections grant and administered by the JCS Section. LS/CMI information is also collected in the CCIS for each funded program and is available for review and monitoring by local program directors and administration of JCS. Policies have been drafted by the West Virginia Office of Research and Strategic Planning (ORSP) regarding user and trainer certification for the LS/CMI and were distributed to programs during 2014. JCS is in the process of entering a new LS/CMI contract with Multi-Health Systems, Inc.

Martin J. Gaughan Award for Excellence in Community Corrections

In FY 2013, the Community Corrections Subcommittee created an annual award to both honor the work of Judge Martin Gaughan in helping to create the Community Corrections program in West Virginia and to recognize an outstanding day report center in the state. The criteria used to nominate programs include but are not limited to 1) the program’s understanding and implementation of the four core elements as stated in Title 149 Legislative Rule; 2) the administrative performance of the program; 3) the use of an active local criminal justice board; 4) innovative efforts; 5) quality assurance; and 6) leadership. During its first quarterly FY 2026 meeting, the Community Corrections Subcommittee voted to award the FY 2025 Judge Gaughan Award to Southwestern Regional Day Report Center.

Past Martin J. Gaughan Award Recipients Fiscal Year 2013 – 2025	
FY 2013	Greenbrier County Day Report Center
FY 2014	Western Regional Day Report Center
FY 2015	Tucker County Community Corrections Program
FY 2016	Southwestern Regional Day Report Center
FY 2017	Greenbrier County Day Report Center
FY 2018	Raleigh County Community Corrections Program
FY 2019	Jefferson Day Report Center
FY 2020	Berkeley Day Report Center
FY 2021	Jefferson Day Report Center
FY 2022	Southwestern Regional Day Report Center
FY 2023	Nicholas County Community Corrections Program
FY 2024	Western Regional Day Report Center
FY 2025	Southwestern Regional Day Report Center

Figure 1.4 – Previous Judge Gaughan Award Recipients

